

## 94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 SB0039

Introduced 1/26/2005, by Sen. Miguel del Valle

## SYNOPSIS AS INTRODUCED:

5 ILCS 430/10-15 10 ILCS 5/9-8.20 new 30 ILCS 500/50-13 30 ILCS 500/50-20

Amends the State Officials and Employees Ethics Act. In the gift ban Article, eliminates the exemptions for (i) educational materials and missions and (ii) travel expenses for a meeting to discuss State business. Amends the Election Code. Prohibits State executive branch constitutional officers, General Assembly members, candidates for those offices, and their political committees from accepting campaign contributions from State contractors or bidders on State contracts not yet awarded. Amends the Illinois Procurement Code. Provides that no person holding an elective office in this State, holding a seat in the General Assembly, or appointed to or employed in any of the offices or agencies of State government and who receives compensation for such employment in excess of 60% of the salary of the Governor of the State of Illinois, or who is an officer or employee of the Capital Development Board or the Illinois Toll Highway Authority, or who is the spouse or minor child of any such person may receive a legal, banking, consulting, or other fee related to the issuance of any bond issued by the State or by any agency or other entity of State government. Provides that this prohibition may not be exempted by the Governor or an executive ethics board or commission.

LRB094 03490 JAM 33493 b

1 AN ACT concerning ethics.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The State Officials and Employees Ethics Act is amended by changing Section 10-15 as follows:
- 6 (5 ILCS 430/10-15)
- Sec. 10-15. Gift ban; exceptions. The restriction in Section 10-10 does not apply to the following:
  - (1) Opportunities, benefits, and services that are available on the same conditions as for the general public.
  - (2) Anything for which the officer, member, or State employee pays the market value.
  - (3) Any (i) contribution that is lawfully made under the Election Code or under this Act or (ii) activities associated with a fundraising event in support of a political organization or candidate.
  - (4) (Blank). Educational materials and missions. This exception may be further defined by rules adopted by the appropriate ethics commission or by the Auditor General for the Auditor General and employees of the Office of the Auditor General.
  - (5) (Blank). Travel expenses for a meeting to discuss State business. This exception may be further defined by rules adopted by the appropriate ethics commission or by the Auditor General for the Auditor General and employees of the Office of the Auditor General.
  - (6) A gift from a relative, meaning those people related to the individual as father, mother, son, daughter, brother, sister, uncle, aunt, great aunt, great uncle, first cousin, nephew, niece, husband, wife, grandfather, grandmother, grandson, granddaughter, father-in-law, mother-in-law, son-in-law, daughter-in-law,

brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, half sister, and including the father, mother, grandfather, or grandmother of the individual's spouse and the individual's fiance or fiancee.

(7) Anything provided by an individual on the basis of a personal friendship unless the member, officer, or employee has reason to believe that, under the circumstances, the gift was provided because of the official position or employment of the member, officer, or employee and not because of the personal friendship.

In determining whether a gift is provided on the basis of personal friendship, the member, officer, or employee shall consider the circumstances under which the gift was offered, such as:

- (i) the history of the relationship between the individual giving the gift and the recipient of the gift, including any previous exchange of gifts between those individuals;
- (ii) whether to the actual knowledge of the member, officer, or employee the individual who gave the gift personally paid for the gift or sought a tax deduction or business reimbursement for the gift; and
- (iii) whether to the actual knowledge of the member, officer, or employee the individual who gave the gift also at the same time gave the same or similar gifts to other members, officers, or employees.
- (8) Food or refreshments not exceeding \$75 per person in value on a single calendar day; provided that the food or refreshments are (i) consumed on the premises from which they were purchased or prepared or (ii) catered. For the purposes of this Section, "catered" means food or refreshments that are purchased ready to eat and delivered by any means.
- (9) Food, refreshments, lodging, transportation, and other benefits resulting from the outside business or

employment activities (or outside activities that are not connected to the duties of the officer, member, or employee as an office holder or employee) of the officer, member, or employee, or the spouse of the officer, member, or employee, if the benefits have not been offered or enhanced because of the official position or employment of the officer, member, or employee, and are customarily provided to others in similar circumstances.

- (10) Intra-governmental and inter-governmental gifts. For the purpose of this Act, "intra-governmental gift" means any gift given to a member, officer, or employee of a State agency from another member, officer, or employee of the same State agency; and "inter-governmental gift" means any gift given to a member, officer, or employee of a State agency, by a member, officer, or employee of another State agency, of a federal agency, or of any governmental entity.
- (11) Bequests, inheritances, and other transfers at death.
  - (12) Any item or items from any one prohibited source during any calendar year having a cumulative total value of less than \$100.
- Each of the exceptions listed in this Section is mutually exclusive and independent of one another.
- 24 (Source: P.A. 93-617, eff. 12-9-03.)
- 25 Section 10. The Election Code is amended by adding Section 26 9-8.20 as follows:
- 27 (10 ILCS 5/9-8.20 new)
- 28 <u>Sec. 9-8.20. Contributions from State contractors.</u>
- 29 (a) As of the effective date of this amendatory Act of the
  30 94th General Assembly, a State executive branch constitutional
  31 officer, a member of the General Assembly, a candidate for the
  32 office of State executive branch constitutional officer or
  33 member of the General Assembly, or a political committee
  34 organized on behalf of such office holder or candidate shall

- 1 <u>not accept contributions from a State contractor or from any</u>
- 2 person or other entity that has submitted a bid, offer, or
- 3 proposal for a State contract that has not yet been awarded.
- 4 (b) As used in this Section, "State executive branch
- 5 constitutional officer" means the Governor, Lieutenant
- 6 Governor, Attorney General, Secretary of State, State
- 7 Comptroller, or State Treasurer.
- 8 Section 15. The Illinois Procurement Code is amended by
- 9 changing Section 50-13 and 50-20 as follows:
- 10 (30 ILCS 500/50-13)

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11 Sec. 50-13. Conflicts of interest.

Illinois Toll Highway Authority.

- (a) Prohibition. It is unlawful for any person holding an 12 13 elective office in this State, holding a seat in the General 14 Assembly, or appointed to or employed in any of the offices or 15 agencies of State government and who receives compensation for such employment in excess of 60% of the salary of the Governor 16 17 of the State of Illinois, or who is an officer or employee of 18 the Capital Development Board or the Illinois Toll Highway Authority, or who is the spouse or minor child of any such 19 person to have or acquire any contract, or any direct pecuniary 20 21 interest in any contract therein, whether for stationery, printing, paper, or any services, materials, or supplies, that 22 23 will be wholly or partially satisfied by the payment of funds
  - (b) Interests. It is unlawful for any firm, partnership, association, or corporation, in which any person listed in subsection (a) is entitled to receive (i) more than 7 1/2% of the total distributable income or (ii) an amount in excess of the salary of the Governor, to have or acquire any such contract or direct pecuniary interest therein.

appropriated by the General Assembly of the State of Illinois

or in any contract of the Capital Development Board or the

33 <u>(b-5) Notwithstanding any other provision of law, no person</u>
34 <u>listed in subsection (a) may receive a legal, banking,</u>

consulting, or other fee related to the issuance of any bond issued by the State or by any agency or other entity of State government.

- (c) Combined interests. It is unlawful for any firm, partnership, association, or corporation, in which any person listed in subsection (a) together with his or her spouse or minor children is entitled to receive (i) more than 15%, in the aggregate, of the total distributable income or (ii) an amount in excess of 2 times the salary of the Governor, to have or acquire any such contract or direct pecuniary interest therein.
- (c-5) Appointees and firms. In addition to any provisions of this Code, the interests of certain appointees and their firms are subject to Section 3A-35 of the Illinois Governmental Ethics Act.
  - (d) Securities. Nothing in this Section invalidates the provisions of any bond or other security previously offered or to be offered for sale or sold by or for the State of Illinois.
  - (e) Prior interests. This Section does not affect the validity of any contract made between the State and an officer or employee of the State or member of the General Assembly, his or her spouse, minor child, or other immediate family member living in his or her residence or any combination of those persons if that contract was in existence before his or her election or employment as an officer, member, or employee. The contract is voidable, however, if it cannot be completed within 365 days after the officer, member, or employee takes office or is employed.
    - (f) Exceptions.
      - (1) Public aid payments. This Section does not apply to payments made for a public aid recipient.
      - (2) Teaching. This Section does not apply to a contract for personal services as a teacher or school administrator between a member of the General Assembly or his or her spouse, or a State officer or employee or his or her spouse, and any school district, public community college district, the University of Illinois, Southern Illinois

University, Illinois State University, Eastern Illinois University, Northern Illinois University, Western Illinois University, Chicago State University, Governor State University, or Northeastern Illinois University.

- (3) Ministerial duties. This Section does not apply to a contract for personal services of a wholly ministerial character, including but not limited to services as a laborer, clerk, typist, stenographer, page, bookkeeper, receptionist, or telephone switchboard operator, made by a spouse or minor child of an elective or appointive State officer or employee or of a member of the General Assembly.
- (4) Child and family services. This Section does not apply to payments made to a member of the General Assembly, a State officer or employee, his or her spouse or minor child acting as a foster parent, homemaker, advocate, or volunteer for or in behalf of a child or family served by the Department of Children and Family Services.
- (5) Licensed professionals. Contracts with licensed professionals, provided they are competitively bid or part of a reimbursement program for specific, customary goods and services through the Department of Children and Family Services, the Department of Human Services, the Department of Public Aid, the Department of Public Health, or the Department on Aging.
- (g) Penalty. A person convicted of a violation of this Section is guilty of a business offense and shall be fined not less than \$1,000 nor more than \$5,000.
- 28 (Source: P.A. 93-615, eff. 11-19-03.)

## 29 (30 ILCS 500/50-20)

Sec. 50-20. Exemptions. With the approval of the appropriate chief procurement officer involved, the Governor, or an executive ethics board or commission he or she designates, may exempt named individuals from the prohibitions of Section 50-13, except the prohibitions set forth in subsection (b-5) of Section 50-13, when, in his, her, or its

judgment, the public interest in having the individual in the service of the State outweighs the public policy evidenced in that Section. An exemption is effective only when it is filed with the Secretary of State and the Comptroller and includes a statement setting forth the name of the individual and all the pertinent facts that would make that Section applicable, setting forth the reason for the exemption, and declaring the individual exempted from that Section. Notice of each exemption shall be published in the Illinois Procurement Bulletin.

10 (Source: P.A. 90-572, eff. 2-6-98.)